

Theme 7: Town and County Partnerships

Mission

The Town and County are interdependent entities. Each supplies essential services to the other. Formal relationships will be initiated in the arenas of wastewater, water, land use, economic development, trail systems, and open space. In these contexts, the Town and County will become a model of cooperative agreements for the Commonwealth. The Town will seek to not only develop mutually beneficial relationships with the County, but also, entities that exist within the County, such as the Town of Gordonsville, Montpelier and Woodberry Forest, and also with landowners just outside of Town.

Edge of Town on Rapidan Road



Goal TC1: Create a program for Town and County to share donations for public service infrastructure.

Analysis:

Stewardship of public resources is a function of local government. These resources include:

- Education
- Streets
- Water
- Sewer
- Fire and Rescue
- Recreation

Due to the Commonwealth's local government structure, with independent towns, cities, and counties, shared agreements for a wide range of public services and purposes have been created. Proposed in this Plan is the creation of a Joint Proffer Policy to create a conduit for funds provided from private sector initiatives to be passed to the locality in which the impact(s) is created. In the context of Orange, such a policy would allow the County to accept proffers on behalf of the Town for impacts to Town infrastructure from surrounding (out of Town) real estate projects, and allow the Town to accept proffers for impacts to County infrastructure.

Action TC1.1: Town Council and Board of Supervisors endorse program.

Indicator TC1.1.1:

Joint Proffer feasibility proposals presented to Board of Supervisors and Town Council
Board of Supervisors and Town Council approve joint program concept

Benchmark TC1.1.1:

Progress TC1.1.1:



Responsible Party TC1.1.1:

Town Council
Board of Supervisors
Town and County Planners
Town and County Attorneys
Town and County Administrators
2006

Implementation TC1.1.1:

Action TC1.2: Town and County staffs prepare Joint Proffer mechanism.

Indicator TC1.2.1:

Staffs prepare Joint Proffer mechanism
Mechanism presented to each locality's elected officials

Benchmark TC1.2.1:



Progress TC1.2.1:

Responsible Party TC1.2.1:

Town Council
Board of Supervisors
Town and County Planners
Town and County Attorneys
Town and County Administrators
2006

Implementation TC1.2.1:

Goal TC2: Coordinate infrastructure plans and projects between the Town and County.

Action TC2.1: Convene yearly Transportation Summit with Town and County Planning Commissioners.

Indicator TC2.1.1:

Town-County Planning Commission
Summit

Benchmark TC2.1.1:

1 joint meeting



Progress TC2.1.1:

Responsible Party TC2.1.1:

Town Planning Commission
County Planning Commission
Town Planner
County Planner

Implementation TC2.1.1:

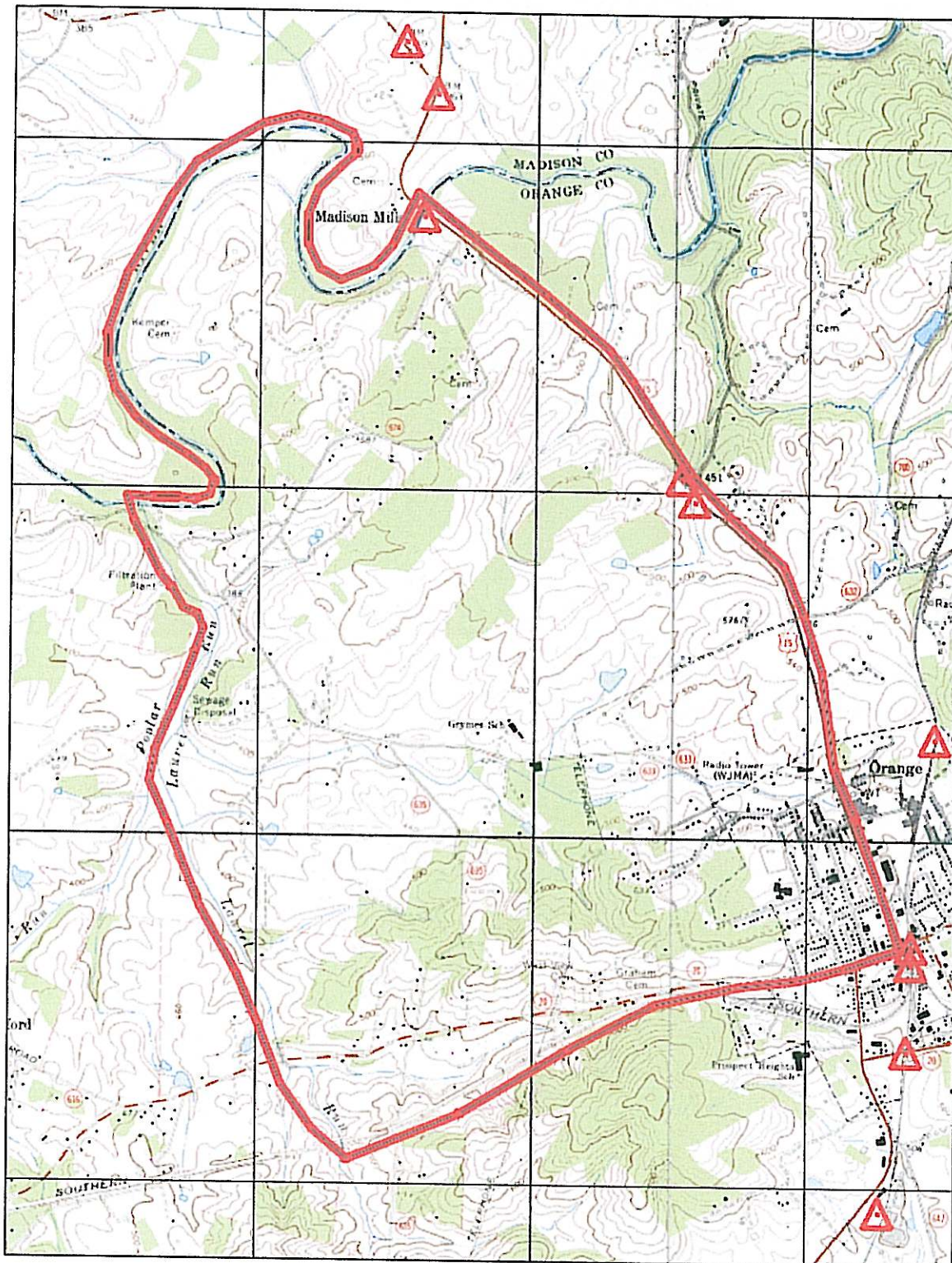
2006

Action TC2.2: Create Joint Planning Area.

Analysis:

Parcels in the County, to the north and south of Spicer's Mill Road and to the west of Town are presently zoned Residential Limited (RL) and Agriculture (A). A regular and specific process for the Town and County to work together to create Master Plans for this area and to consider development proposals is needed. Figure 19 shows a concept area bounded by the red line.

Figure 19: Proposed Joint Planning Area



Indicator TC2.2.1: Joint Planning Area (JPA)
Benchmark TC2.2.1: JPA adopted by Town and County Planning
Commissions, Town Council, and Board of
Supervisors



Progress TC2.2.1:

Responsible Party TC2.2.1: Town Planner
County Planner
Town Planning Commission
County Planning Commission
Town Council
Board of Supervisors
Implementation TC2.2.1: 2006

Action TC2.3: Create Master Plan for Joint Planning Area.

Analysis:

See Theme 2: Infrastructure

Indicator TC2.3.1: Phase I Northwest Area Master Plan
Benchmark TC2.3.1: Completion of Plan



Progress TC2.3.1:

Responsible Party TC2.3.1: Town Planner
County Planner
Town Planning Commission
County Planning Commission
Town Council
Board of Supervisors
Consultants
Implementation TC2.3.1: 2007-2008

Indicator TC2.3.2: Phase II Southwest Area Master Plan
Benchmark TC2.3.2: Completion of Plan



Progress TC2.3.2:

Responsible Party TC2.3.2:

Town Planner
County Planner
Town Planning Commission
County Planning Commission
Town Council
Board of Supervisors
Consultants
2011 and beyond

Implementation TC2.3.2:

Indicator TC2.3.3:

Benchmark TC2.3.3:

Phase III Northeast Area Master Plan
Completion of Plan



Progress TC2.3.3:

Responsible Party TC2.3.3:

Town Planner
County Planner
Town Planning Commission
County Planning Commission
Town Council
Board of Supervisors
Consultants
2011 and beyond

Implementation TC2.3.3:

Indicator TC2.3.4:

Benchmark TC2.3.4:

Phase IV Southeast Area Master Plan
Completion of Plan



Progress TC2.3.4:

Responsible Party TC2.3.4:

Town Planner
County Planner
Town Planning Commission
County Planning Commission
Town Council
Board of Supervisors
Consultants
2011 and beyond

Implementation TC2.3.4:

Action TC2.4: Develop Town-County programs for JPA based on Master Plan.

Indicator TC2.4.1:
Benchmark TC2.4.1:

Short and long-range JPA action plan
Plan approved by commissions and
governing bodies

Progress TC2.4.1:



Responsible Party TC2.4.1:

Town Planner
County Planner
Town Planning Commission
County Planning Commission
Town Council
Board of Supervisors
2009-2011

Implementation TC2.4.1:

Goal TC3: Provide expanded recreational opportunities for Town and County residents (see Theme 11: Recreation).

Action TC3.1: Convene yearly Recreation Summit with Town and County Planning Commissioners.

Indicator TC3.1.1:

Town-County Planning Commission
Summit

Benchmark TC3.1.1:

1 joint meeting

Progress TC3.1.1:



Responsible Party TC3.1.1:

Town Planner
County Planner
Town Planning Commission
County Planning Commission

Implementation TC3.1.1:

2006

Action TC3.2: Create Recreational Master Plan for High School area of Town of Orange.

Analysis:

In the spring of 2006, the New Millennium Sports Committee (NMSC), a group of Town and County citizens, businesses, and local government staff from the Town, County, and School system, met to discuss working together on the creation of "Comprehensive Recreational Facility" in the area around the high school and including Chatter Island (strip of land next to Rt. 20 and Black Run Road). The groups interest is the creation of an expanded recreational complex to include:

- Indoor swimming pool
- Resurfacing of outdoor track
- Hiking and biking trails
- Adult fitness trail
- Concrete (in-ground) skate facility

As the Comprehensive Plan goes to press, plans are underway for the development of a concept sketch for presentations to the School Board, Town Council, and Board of Supervisors.

Indicator TC3.2.1: Comprehensive Recreational Facility Master Plan

Benchmark TC3.2.1: Plan completed

Progress TC3.2.1:



Responsible Party TC3.2.1:

Businesses
Non-profit organizations
Orange County
Town of Orange
Orange County Public Schools
2006

Implementation TC3.2.1:

Indicator TC3.2.2:

Benchmark TC3.2.2:

Comprehensive Recreational Facilities
Pool constructed
Track resurfaced
Chatter Island Adult Fitness Trail constructed
Skatepark constructed
Walking trail connecting facilities constructed

Progress TC3.2.2:



Responsible Party TC3.2.2:	Businesses Non-profit organizations Orange County Town of Orange Orange County Public Schools
Implementation TC3.2.2:	2007-2008

Goal TC4: Create a water supply impoundment to serve western portion of Orange County.

Action TC4.1: Towns of Orange and Gordonsville, Orange County, and the Rapidan Service Authority cooperate to construct impoundment (see Theme 2: Infrastructure).

Indicator TC4.1.1:	Town-County Joint Meetings
Benchmark TC4.1.1:	1 joint meeting

Progress TC4.1.1:



Responsible Party TC4.1.1:	Town of Orange staff Orange County staff Town of Gordonsville staff Elected and appointed officials from each jurisdiction
Implementation TC4.1.1:	2006

Goal TC5: Town of Orange and Orange County staff, elected, and appointed officials establish trusting and respectful relationships.

Action TC5.1: Town Council and Board of Supervisors meet to better learn about each other's perspectives.

Indicator TC5.1.1:	Town Council-Board of Supervisors
Benchmark TC5.1.1:	Evening Social 1 joint meeting per year

Progress TC5.1.1:



Responsible Party TC5.1.1:	Town Planner County Planner Town Planning Commission County Planning Commission
Implementation TC5.1.1:	2006

Goal TC 6: Study the creation of a revenue sharing programs between the Town and County.

Analysis:

A healthy Town-County relationship is based on synergy. A town provides intensive services, drawn from built, social, and human capital. A county provides environmental services, including clean air, water, food, and fiber to serve the town. The sharing of revenues to support mutual Town of Orange and County of Orange goals, could help each locality to better achieve individual interests.

Areas in which revenue sharing might be considered include:

- Sewer
- Water
- Fire and Rescue
- Active recreation (athletic fields)
- Passive recreation (hiking, biking trails)
- Agricultural and Forestry conservation (perhaps through purchase of development rights program)

Action TC6.1: Town and County staffs, appointed officials, and elected officials meet to discuss areas of mutual benefit possibly achieved through revenue sharing.

Indicator TC6.1.1:

Town-County elected official joint
discussion on each area

Benchmark TC6.1.1:

1 joint meeting per year

Progress TC6.1.1:



Responsible Party TC6.1.1:

Town Council
Board of Supervisors
Town Planning Commission
County Planning Commission
Town Manager
County Administrator
Town Planner
County Planner

Implementation TC6.1.1:

2007-2008

Goal TC7: Town of Orange and Orange County jointly plan for government use of space and buildings in the Town of Orange.

Analysis:

Location of the County's government services within the Town is a foundation of this Plan. There are areas within Town that are more or less optimal for government services from a Town economic development perspective and from a County space utilization perspective. The Town and County need to cooperate to locate government services that enhance the overall health and vitality of the Town and meets both organizations' need for additional space.

Action TC7.1: Town and County hold design charette to identify areas appropriate for long-term expansion.

Indicator TC7.1.1:
Benchmark TC7.1.1:

Design charette
Expansion area(s) identified

Progress TC7.1.1:



Responsible Party TC7.1.1:

Town Council
Board of Supervisors
Town Planning Commission
County Planning Commission
Town Manager
County Administrator
Town Planner
County Planner
Town non-profit organizations
2007-2008

Implementation TC7.1.1:

Action TC7.2: Town and County work together on short-term utilization of space, including the library on Belleview Avenue and the Old Public Works facility.

Indicator TC7.2.1:
Benchmark TC7.2.1:

Town-County discussion of library
and public works facility
Joint agreement on facilities

Progress TC7.2.1:



Responsible Party TC7.2.1:

Town Council
Board of Supervisors
Town Manager
County Administrator

Implementation TC7.2.1:

Town Planner
County Planner
2006