

Theme 8: Public Safety, Community Health, Government, and Fire and Rescue

Mission

Police

The Town of Orange Police Department will work in partnership with the public and private sector to continue to make the Town of Orange a safe, prosperous, and enjoyable community to live and work in. The Police Department will maintain the peace and security of the community while having an active role in the planning and implementation of projects which affect the future of the Town of Orange. The goal of the Town of Orange Police Department is to ensure that population growth is met by corresponding staffing levels within the Police Department, assuring that quality law enforcement services will continue to be delivered to the citizens of the Town of Orange.

Community Health

The Town and County and Commonwealth of Virginia will work together to provide community services for the Town's youth, adult, and elderly citizens.

Government

The Mission of Town Government as a whole is to act as a steward of the community to improve the safety, quality of life, and aesthetic appeal of the community.

Fires and Rescue

The mission of the Orange Volunteer Fire Co. shall be to prevent and extinguish fires and to protect life and property in the Town and County of Orange, VA.

Police Department and Community



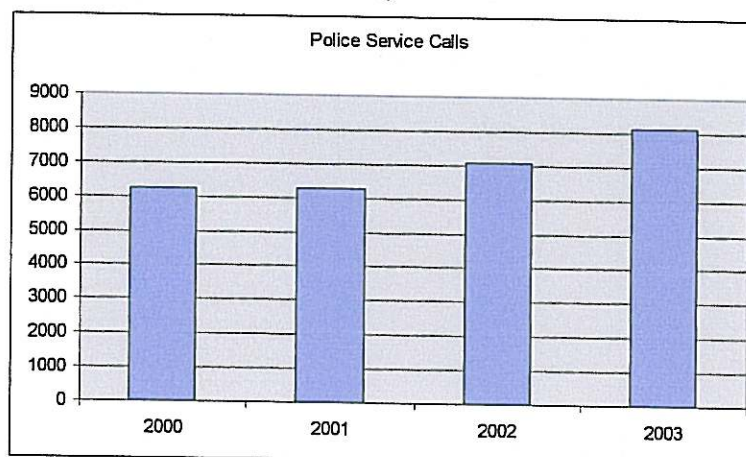
Public Safety

Goal.PS1: Improve daytime community policing and night time security.

Analysis:

The Town of Orange Police Department has handled increasing calls every year since 2000.

Figure 20



Action PS1.1: Maintain competitive salaries with surrounding jurisdictions.

Indicator PS1.1.1: Average salary and benefits
Benchmark PS1.1.1: 95% of counties of Orange, Louisa, and
Madison

Progress PS1.1.1:



Responsible Party PS1.1.1: Chief of Police
Town Council

Implementation PS1.1.1: 2007-2008

Action PS1.2: Adopt minimum standard of 2 officers per shift.

Indicator PS1.2.1: % of shifts with 2 officers
Benchmark PS1.2.1: 100%

Progress PS1.2.1:



Responsible Party PS1.2.1: Town Council
Chief of Police

Implementation PS1.2.1: 2007-2008

Action PS1.3: Maintain bike patrol during the summer months.

Indicator PS1.3.1: Bike Patrol
Benchmark PS1.3.1: Patrol fully implemented

Progress PS1.3.1:



Responsible Party PS1.3.1: Chief of Police
Town Council

Implementation PS1.3.1: 2006

Action PS1.4: Establish dedicated crime prevention unit.

Indicator PS1.4.1: Crime prevention unit
Benchmark PS1.4.1: Creation of unit

Progress PS1.4.1:



Responsible Party PS1.4.1: Chief of Police

Implementation PS1.4.1: 2007-2008

Action PS1.5: Establish Mutual Aid Agreement with the County and the Town of Gordonsville.

Analysis:

The preliminary draft has been created by the Town of Gordonsville. A draft is now being reviewed by the Town of Orange Town Attorney.

Indicator PS1.5.1:	Aid Agreement
Benchmark PS1.5.1:	Board of Supervisors and Town Council Agreement

Progress PS1.5.1:



Responsible Party PS1.5.1:	Chief of Police County Sheriff Board of Supervisors Town Council Town of Gordonsville Town Council
Implementation PS1.5.1:	2007-2008

Action PS1.6: Create additional dog patrol capability.

Indicator PS1.6.1:	K-9 Unit
Benchmark PS1.6.1:	1 additional unit

Progress PS1.6.1:



Responsible Party PS1.6.1:	Chief of Police Town Council
Implementation PS1.6.1:	2007-2008

Action PS1.7: Establish Law Enforcement Officer (LEO) program.

Analysis:

LEOS/FIRE members receiving special benefits are eligible for full, unreduced retirement at age 50 with at least 25 years of creditable service or age 60 with at least five years of creditable service. LEOS/FIRE members who are age 50 with at least five years of creditable service are eligible for an early, reduced retirement.

The amount of the retirement benefit for LEOS/FIRE members is 1.7 percent of average final compensation multiplied by years of service credit, with a reduction factor applied for early retirement. LEOS/FIRE members with at least 20 years of hazardous duty service at retirement also may be eligible to receive a special annual supplement until they reach their Social Security retirement age. Members with a join date prior to July 1, 1974 are not required to meet the 20-year hazardous-duty requirement to qualify for the supplement. Except for the eligibility requirements, benefit calculation and hazardous-duty supplement, benefit plan provisions for LEOS/FIRE members are the same as for members of VRS.

The Orange County Sheriff's Office has the LEOS program. Adoption of the program by the Town would cost approximately \$90,000.00 per year.

Indicator PS1.7.1:	LEO program
Benchmark PS1.7.1:	Program approved

Progress PS1.7.1:



Responsible Party PS1.7.1:	Chief of Police Town Council
Implementation PS1.7.1:	2007-2008

Action PS1.8: Create a Citizen's Police Academy to educate the public on policing to create dialogue and support for the profession.

Analysis:

The Citizen Academy Program will educate town citizens on safety, crime prevention, and police enforcement. Greater involvement among the public through educational programs such as the citizen academy encourages self policing, community awareness, and reinforces a positive public image between the Department and the public.

Indicator PS1.8.1:	Citizen Academy
Benchmark PS1.8.1:	10 citizens graduate

Progress PS 1.8.1:



Responsible Party PS 1.8.1:	Police Department
Implementation PS 1.8.1:	2006

Action PS 1.9: Energize Town Planning Sector (Neighborhood) Watch programs.

Analysis:

There are several Neighborhood Watch (NW) programs in the Town. These may be less active than in years past. Town staff could advertise the program and again offer assistance, especially geared to the new Planning Sectors in Town, to reenergize the program.

Indicator PS1.9.1:	Town NW meetings
Benchmark PS1.9.1:	2 per year
Progress PS1.9.1:	
Responsible Party PS 1.9.1:	Town residents Police Department
Implementation PS 1.9.1:	2006

Goal PS2: Improve Police infrastructure.

Action PS2.1: Update communications and vehicle quality (Capital Item 2006 CIP).

Indicator PS2.1.1:	New equipment
Benchmark PS2.1.1:	Equipment purchased
Progress PS2.1.1:	
Responsible Party PS2.1.1:	Chief of Police Town Council
Implementation PS2.1.1:	2007-2008

Action PS2.2: Construct new police facility (Capital Item 2006 CIP).

Analysis:

The building is currently in non-compliance with several laws and regulations mandated by OSHA and Americans with Disabilities Act standards. Standby power generators are needed to power telephones and equipment.

Indicator PS2.2.1:	Police Building design
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Benchmark PS2.2.1:	Design completed
Progress PS2.2.1:	
Responsible Party PS2.2.1:	Police Department
Implementation PS2.2.1:	Director of Public Works 2007
Indicator PS2.2.2:	Police Building Construction
Benchmark PS2.2.2:	Construction completed
Progress PS2.2.2:	
Responsible Party PS2.2.2:	Police Department
Implementation PS2.2.2:	Director of Public Works 2007-2008

Goal PS3: Increase Town's influence on policy decisions at the Central Virginia Regional Jail Board (CVRJB).

Analysis:

While the CVRJB is located within the corporate limits of the Town of Orange, the Town does not currently have a citizen on the Jail Board to request the Town of Orange's views on public policy.

Action PS3.1: Appoint Town resident or employee to Central Virginia Regional Jail Board.

Indicator PS3.1.1:	Town Council requests slot for town citizen on Board
Benchmark PS3.1.1:	Jail Board approves slot
Progress PS3.1.1:	
Responsible Party PS3.1.1:	Orange Town Council
Implementation PS3.1.1:	Regional Jail Board 2007-2008

Goal PS4: Improve traffic safety on 15 north coming into Town.

Analysis:

The average law abiding citizen will tend to travel as much as 10 mph above the posted speed limit. Motorists also tend to increase speeds when approaching an increased speed zone prior to the actual increase being valid.

Action PS4.1: Upon entering the Town from the North, reduce speed zone to 35 mph.

Indicator PS4.1.1:	35 mph speed zone
Benchmark PS4.1.1:	35 mph signage

Progress PS4.1.1:



Responsible Party PS4.1.1:	Town Council
Implementation PS4.1.1	Town Department of Public Works 2009-2011

Action PS4.2: Add roundabouts or traffic lights as development occurs.

Indicator PS4.2.1:	Roundabouts or traffic lights
Benchmark PS4.2.1:	Completion of construction

Progress PS4.2.1:



Responsible Party PS4.2.1:	Town Police Department
Implementation PS4.2.1	Town Department of Public Works Private landowners along Rt. 15 2009-2011

Action PS4.3: Construct Spicer's Mill Extended (see Theme 4: Transportation).

Analysis:

Motorists have been observed to speed up to beat a yellow traffic signal at the intersection of Spicer's Mill Road and Madison Road and at the same time pay little attention to left hand turning vehicles onto Moore Street or into the Silk Mill lot. These problems would be corrected with construction of Spicer's Mill Extended.

Action PS4.4: Enforce speed limit on Rt. 15 south.

Indicator PS4.4.1: Average speed
Benchmark PS4.4.1: 5 mph above limit

Progress PS4.4.1:



Responsible Party PS4.4.1: Town Police Department
Implementation PS4.4.1: 2007-2008

Action PS4.5: Enforce street parking law.

Indicator PS4.5.1: Vehicles illegally parked
Benchmark PS4.5.1: No greater than 1 per week

Progress PS4.5.1:



Responsible Party PS4.5.1: Town Police Department
Implementation PS4.5.1: 2007-2008

Goal PS5: Improve intersection at Caroline Street and West Main.

Analysis:

Increased traffic on Main Street has led to greater wait time for traffic attempting to turn west on Main Street from Caroline Street. Also, large truck traffic attempting to turn onto Caroline from Main Street causes backups for vehicles having to clear the intersection so the trucks can turn.

Action PS5.1: Create 3-way intersection at Caroline and West Main, utilizing stop signs.

Indicator PS5.1.1: Stop signs, pedestrian crosswalks
Benchmark PS5.1.1: Installation of signs and walks

Progress PS5.1.1:



Responsible Party PS5.1.1: Town Police Department
Town Department of Public Works
Implementation PS5.1.1: 2006

Goal PS6: Improve traffic safety on Main Street, particularly at Main Street and Bellevue Avenue.

Action PS6.1: Install stop signs on Main Street at the intersection with Bellevue Avenue, along with corresponding pedestrian sidewalk.

Indicator PS6.1.1:
Benchmark PS6.1.1:

Stop sign and cross walk
Installation of sign and walks

Progress PS6.1.1:



Responsible Party PS6.1.1:

Town Police Department
Town Department of Public Works
2006

Implementation PS6.1.1

Action PS6.2: Limit commercial truck traffic on Main Street.

Indicator PS6.2.1:

Signs prohibiting commercial truck
traffic on Main Street

Benchmark PS6.2.1:

Adoption of ordinance prohibiting
traffic

Progress PS6.2.1:



Responsible Party PS6.2.1:

Town Council
Town Police Department
Town Department of Public Works
2007-2008

Implementation PS6.2.1

Action PS6.3: Improve pedestrian crosswalks.

Indicator PS6.3.1:

Raised crosswalks and increased
signage

Benchmark PS6.3.1:

Construction of walks and signage

Progress PS6.3.1:



Responsible Party PS6.3.1:

Town Council
Town Police Department
Town Department of Public Works
2007-2008

Implementation PS6.3.1

Action PS6.4: Allow "right turn on red" unless pedestrian crossing (see Theme 4: Transportation).

Action PS6.5: Provide enhanced directional signage for vehicles and pedestrians.

Indicator PS6.5.1:
Benchmark PS6.5.1:

Enhanced directional signage
Favorable visitor surveys



Progress PS6.5.1:

Responsible Party PS6.5.1:

Town Police Department
Town Department of Public Works
2007-2008

Implementation PS6.5.1

Action PS6.6: Make Bellevue Avenue one-way and add parking spaces on Main Street.

Analysis:

Although the Plan discourages one-way streets in general, due to existing development and the Town's topography, one way streets may be necessary to improve safety and vehicle flow.

Indicator PS6.6.1:

Bellevue Avenue becomes one-way street and additional parking places on Main

Benchmark PS6.6.1:

Change in signage and addition spaces added



Progress PS6.6.1:

Responsible Party PS6.6.1:

Town Police Department
Town Department of Public Works
Town Planner

Implementation PS6.6.1

2006

Goal PS7: Discourage the use of one-way streets unless necessary for safety purposes.

Analysis:

The use of one-way streets is often considered by localities as a means to improve vehicular flow and safety. Unfortunately, one way streets can be confusing for residents and in particular, for visitors to a community. As Orange has selected heritage economic development as a significant portion of its economic development strategy, and would like to draw visitors from Montpelier, simple, easy to understand traffic flow is a policy priority.

Action PS7.1: Develop creative vehicular and safety alternatives to one way streets.

Indicator PS7.1:
Benchmark PS7.1

One way street alternatives
Implementation of alternatives using
stop signs, change in parking, etc.



Progress PS7.1:

Responsible Party PS7.1:

Town Planner
Police Department
Department of Public Works
Private landowners
2007-2008

Implementation PS7.1

Goal PS8: Secure additional government grants to support new initiatives in Police Department.

Action PS8.1: Write grants to Foundations

Indicator PS8.1.1:
Benchmark PS8.1.1:

Grant proposals
1 grant funded



Progress PS8.1.1:

Responsible Party PS8.1.1:
Implementation PS8.1.1:

Police Department
2007-2008

Fire and Rescue

Goal PS9: Study formalized funding relationship with Town of Orange Fire Department.

Analysis:

Volunteers have historically provided labor for the Fire Department. In recent years, however, due to changes in demographics, decreasing percentages of total fire company are filled through volunteer staff.

In addition, the Fire Company now has significant capital improvements that require funding in the next several years. These include:

- Fire engine replacement in 2006 @ approximately \$750,000.00
- Ladder truck replacement in 2007 @ approximately \$800,000.00

A restructuring of the Fire Department funding process is necessary. There is no formalized capital budget relationship between the Town, County, and Fire Department. Surrounding counties have assumed funding of their fire departments or now have a study underway.

Action PS9.1: The Fire Department asks for joint meeting with the Town and County to discuss changes in funding procedures.

Indicator PS9.1.1:	Fire Department-Town of Orange- Orange County joint meeting(s)
Benchmark PS9.1.1:	Alternative funding structures developed
Progress PS9.1.1:	
Responsible Party PS9.1.1:	Town of Orange Orange County Fire Department
Implementation PS9.1.1:	2007-2008

Action PS 9.2: Town of Orange and Orange County adopts new funding procedures.

Indicator PS9.2.1:	Town-County Fire Department Joint Agreement
Benchmark PS9.2.1:	Agreement adopted by Town Council and Board of Supervisors



Progress PS9.2.1:

Responsible Party PS9.2.1:

Town of Orange
Orange County
Fire Department
2007-2008

Implementation PS9.2.1:

Goal PS10: Improve hydrants and water lines throughout the Town of Orange.

Analysis:

The Orange Volunteer Fire Company has informed the Town that hydrants throughout Town need to be improved.

Action PS10.1: Replace old hydrants that have 2.5" discharges and lack a 5.4" steamer connection.

Action PS10.2: Complete Phase II water line extension from the new Prospect Heights tank across West Main street to tie with the existing line on Harper Drive and across Porterfield to Berry Street.

Action PS10.3: Add hydrants and water line on Berry Hill Road from Caroline Street to C.R. Butler, Inc.

Action PS10.4: Complete water line from Blue Ridge Drive to Selma Road along Berry Hill Road

Action PS10.5: Construct hydrants on Caroline Street, in the James Madison Highway area near DeVivi's Motel and Marshall Auto.

Action PS10.6: Construct hydrant on North Madison Road between Moore Street and they hydrant just before entrance to Orange Village Shopping Center, in the Dogwood Lane area.

Action PS10.7: Move and replace the hydrant on East Main and Landon Lane.

Action PS10.8: Tie together the water line on Byrd Street from the hydrant south of Church Street to Jefferson Street.

PS10.9: The hydrant that was removed from the front of the new Advance Auto Parts store needs to be replaced at the Caroline Street-Brooking Street intersection.

PS10.10: Remove the hydrant in front of President Madison Inn on Caroline Street.

PS10.11: Consider size of new water lines carefully:

- 6" lines should only be used in residential areas and only when they can be looped.
- 8" lines are preferable in more heavily developed residential areas such as those at Round Hill.
- Main lines should be a minimum of 12".

- All existing 6" lines in Town that provide flows of less than 1000 gallons a minute should be looped.

PS10.12: A new provision of Town Code should be enacted that requires that water lines and streets be completed prior to construction above the foundation.

PS10.13: A new provision of Town Code should be enacted that the space in front of fire hydrants be marked as no parking zone as soon as the curb is constructed.

PS10.14: All proposed public hydrants and all existing and proposed private hydrants, identified on and required by an approved site plan shall be installed, operable, flow tested, and approved by the Town Public Works Department.

PS10.15: Where required by the Town Planning office, in consultation with the Town Fire Chief, all access roads, subdivision roads, and other on-site vehicle transportation routes shall be temporarily stabilized with stone immediately after grading, in accordance with Town standards, to provide ready access for emergency vehicles to, through, and around the construction site. Such roads and routes shall be designed, constructed, maintained, and kept clear of construction equipment and materials during construction to provide adequate support and access for emergency vehicles during both dry and wet weather.

PS10.16: Fire hydrant installation and distances shall be in accordance with the appropriate and most current NFPA standards but under no circumstances shall exceed 600 feet apart without approval of the Town Planning Office in consultation with the Town Fire Chief. Variations may be required or granted based on the location of intersections or Fire Department access considerations.

Indicator PS10.1-16.1:

Replacement of existing Town Hydrants

Benchmark PS10.1-16.1:

50% completion

Progress PS10.1-16.1:



Responsible Party PS10.1-16.1:

Town of Orange Public Works
Orange County Fire Department
2007-2008

Implementation PS10.1-16.1:

Indicator PS10.1-16.2:

Amendment of Code regarding Fire Safety

Benchmark PS10.1-16.2:

Code amended

Progress PS10.1-16.2:



Responsible Party PS10.1-16.2:

Town Manager
Town Planner
Orange County Fire Department
2007-2008

Implementation PS10.1-16.2:

Community Health

Background

The Rappahannock-Rapidan Survey Planning Committee, consisting of the five local departments of Social Services, the Rappahannock Rapidan Community Services Board/Area Agency on Aging, and the Virginia Cooperative Extension Service, created preliminary recommendations for community health local follow-up.

The survey data, paired with 2000 Census data and population projections, indicates that there will be a significant increase in need for services to support the elderly in this region, especially those 75 and over, who are most likely to need assistance with activities of daily living and other supportive services. The survey also confirms that older people clearly prefer to receive services in their own homes as long as possible, and that, while families provide 80% of the necessary care, community-based services must be in place to meet at least 20% of the care needs (see *Appendix 16: Elder Needs Assessment-Orange, Fauquier, Madison, Orange, and Rappahannock Counties, Summary of Survey Data, November, 2002*).

Goal PS11: Facilitate the availability of in-home care services (personal care, respite care, home-delivered meals, etc.), adult day care, and geriatric health care services in the region.

Goal PS12: Make “elder friendly” public transportation services available to older persons in the area, supplemented by volunteer drivers.

Goal PS13: Examine the specific housing needs of the elderly, and assure an adequate supply of affordable and accessible housing, assisted living facilities, and nursing homes, that are ADA compliant.

Goal PS14: Develop expanded volunteer services to help meet the needs of older persons and their families.

Town Government

Background

Town governance contributes mightily to community health. A healthy governmental sector works in close partnership with the private for profit and non-profit sectors to

achieve community goals. Unfortunately, in the last few years, the Town has changed Managers and Engineers three times. This continuous loss of institutional leadership capacity debilitates government's ability to pro-actively partner with the community leaving the organization in a reactive mode.

This challenge is also an opportunity. For the Town to fulfill it's role as a bona-fide growth area of the County, added and expanded services will need to be provided to maintain historic levels of service.

Goal PS15: Town Zoning and Subdivision Ordinances should reflect policies found in this Plan.

Action PS15.1: Amend zoning and subdivision ordinances to facilitate policies contained in this Plan.

Indicator PS15.1.1:

Revised zoning and subdivision ordinances

Benchmark PS15.1.1:

Consensus on approved ordinance among Council, Planning Commission, and Ordinance Revision Committees

Progress PS15.1.1:

Responsible Party PS15.1.1:



Town Council
Town Planning Commission
Town Zoning Ordinance Revision Committees
Town Planner
2006

Implementation PS15.1.1:

Action PS15.2: Create Town Planning Sector-specific site development standards.

Analysis:

The 2001 Zoning Ordinance, noteworthy for inclusion of a PUD section and SUP for cluster development, is a coarse document as one set of standards applies throughout Town. This allows little flexibility to sensitively undertake new construction in the different landscapes and built environments found within the Town. Modification of the ordinance to a more fine-grained tool to facilitate sensitive development within the Town is essential for implementation of the land use and economic development policies found in this Plan (see Theme 12: Planning Sectors).

Indicator PS15.2.1:	Planning Sector-specific site plan review standards
Benchmark PS15.2.1:	Consensus on standards among Council, Planning Commission, and Ordinance Revision Committee and inclusion in revised zoning ordinance

Progress PS15.2.1:



Responsible Party PS15.2.1:

Town Council
Town Planning Commission
Town Zoning Ordinance Revision Committee
Town Planner

Implementation PS15.2.1:

2006

Goal PS16: Ensure that public facilities are constructed and maintained to meet Levels of Service standards for different Planning Sectors in Town as articulated through specific Planning Sector plans.

Action PS16.1: Develop Sector specific plans for each of the 14 Planning Sectors in Town (see Theme 12: Planning Sectors).

Action PS16.2: Amend public facilities manual to include Levels of Service Standards.

Indicator PS16.2.1:	LOS Planning Sector -specific standards in Public Facilities Manual
Benchmark PS16.2.1:	Town Council Approval of Standards

Progress PS16.2.1:



Responsible Party PS16.2.1:

Town Council
Town Planning Commission
Director of Public Works
Town Engineer
Town Planner

Implementation PS16.2.1:

2007-2008

Action PS16.3: Approve yearly Capital Improvements Plan (CIP).

Indicator PS16.3.1:	CIP document
Benchmark PS16.3.1:	CIP approval by Council
Progress PS16.3.1:	
Responsible Party PS16.3.1:	Town Council Town Planning Commission Town Zoning Ordinance Revision Committee Town Planner
Implementation PS16.3.1:	2006

Action PS16.4: Relate Capital Improvements Plan to Levels of Service standards.

Indicator PS16.4.1:	Scheduling of capital improvements
Benchmark PS16.4.1:	Capital improvement schedule includes consideration of LOS standards
Progress PS16.4.1:	
Responsible Party PS16.4.1:	Town Council Town Planning Commission Director of Public Works Town Engineer Town Planner
Implementation PS16.4.1:	2006

Action PS16.5: Adequately fund Water Plant, Wastewater Plant, Public Works, Police, and Administrative Capital Needs to maintain Levels of Service Standards (Capital Items 2006 CIP).

Indicator PS16.5.1:	Funds for capital projects
Benchmark PS16.5.1:	Adequate capital funding to meet desired Level of Service
Progress PS16.5.1:	
Responsible Party PS16.5.1:	Town Council Town Manager
Implementation PS16.5.1:	2009-2011

Goal PS17: Mitigate negative impacts from private sector land development initiatives.

Action PS17.1: Adopt Town Proffer Policy.

Indicator PS17.1.1:
Benchmark PS17.1.1:

Proffer Policy
Approval of policy by Planning
Commission and Council

Progress PS17.1.1:



Responsible Party PS17.1.1:

Town Council
Town Planning Commission
Town Planner

Implementation PS17.1.1:

2006

Action PS17.2: Tie Proffer Policy to Planning Sector-specific LOS standards.

Indicator PS17.2.1:
Benchmark PS17.2.1:

Proffer Policy to include LOS
standards by Planning Sector
Approval of policy by Planning
Commission and Council

Progress PS17.2.1:



Responsible Party PS17.2.1:

Town Council
Town Planning Commission
Town Planner

Implementation PS17.2.1:

2006

Goal PS18: Maintain fiscal integrity to preserve favorable bond ratings.

Goal PS19: Ensure revenues for all services match the costs of providing those services.

Action PS19.1: Study the use of fiscal impact modeling for large scale rezoning projects.

Indicator PS19.1.1:
Benchmark PS19.1.1:

Staff research on Fiscal Impact
Models
Staff report on Fiscal Impact Models



Progress PS19.1.1:

Responsible Party PS19.1.1:
Implementation PS19.1.1:

Town Planner
2009-2011

Action PS19.2: Conduct water and sewer rate study.

Indicator PS19.2.1:
Benchmark PS19.2.1:

Consultant report
Findings reported to Council



Progress PS19.2.1:

Responsible Party PS19.2.1:
Implementation PS19.2.1:

Town Manager
2006

Action PS19.3: Regularly review adequacy of availability fees.

Indicator PS19.3.1:
Benchmark PS19.3.1:

Fee amounts reviewed
Fees yearly considered for
adjustment



Progress PS19.3.1:

Responsible Party PS19.3.1:
Implementation PS19.3.1:

Town Manager
2006

Action PS19.4: Regularly review adequacy of planning fees for rezoning, site plan approval, etc.

Indicator PS19.4.1:
Benchmark PS19.4.1:

Planning fees adequacy studied
Planning fees considered for
adjustment every five years



Progress PS19.4.1:

Responsible Party PS19.4.1:
Implementation PS19.4.1:

Town Manager
2006

Goal PS20: Increase efficiency, sensitivity, and creativity of government planning processes.

Action PS20.1: Study performance-based site review system to improve governmental efficiency.

Analysis:

As the Town begins to set specific development visions and goals, which articulate what the Town is to become, more of the burden of how the goals are to be met can fall on the private sector. Described here is a "culture" change, away from a "proscriptive" manner of doing business and towards a more "performance-based" environment.

Indicator PS20.1.1:	Performance Review System
Benchmark PS20.1.1:	Study presented to Town Council

Progress PS20.1.1:



Responsible Party PS20.1.1:	Town Planner
Implementation PS20.1.1:	2006

Action PS20.2: Create on-line Town Permitting.

Indicator PS20.2.1:	On-line permitting through Town website
Benchmark PS20.2.1:	Town customer ability to complete permits 24/7

Progress PS20.2.1:



Responsible Party PS20.2.1:	Town Planner
Implementation PS20.2.1:	Private internet contractor 2006

Action PS20.3: Require more education and community input prior to public hearings and rezonings.

Indicator PS20.3.1:	Required Planning Sector meeting between developer and area residents as a first step in rezoning process
Benchmark PS20.3.1:	Planning Sector meeting requirement adopted through zoning ordinance revision

Progress PS20.3.1:



Responsible Party PS20.3.1: Town Planner
Implementation PS20.3.1: 2006

Goal PS21: Maintain Development Inspections Levels of Service.

Analysis:

Development inspections services for the Town are currently provided by the Orange County Building Department and the Town of Orange Department of Public Works. Unfortunately, the Town has no dedicated inspector position. This function has been covered through reassignment of other functions (grass cutting, etc.). As the pace of development quickens, levels of service for these other areas are declining.

Action PS21.1: Create Town infrastructure inspections capability.

Indicator PS21.1.1: Infrastructure inspector
Benchmark PS21.1.1: 1 dedicated inspector

Progress PS21.1.1:



Responsible Party PS21.1.1: Town of Orange Department of Public
Works
Town Council
Implementation PS21.1.1: 2011 and beyond

Goal PS22: Create Erosion and Sediment and Building Inspections capabilities within the Town.

Analysis:

Historically, building inspection and erosion and sediment control have been handled by Orange County. In years past, with little development in-Town, there was little reason for the Town to consider the need for these capabilities. However, with the level of development now underway in the area, County staff is stretched thin, leading to inefficiencies in the permitting process. Delays in permitting places added costs on private sector initiatives.

This inefficiency is a natural result of joint administration of building functions and does not reflect a lack of desire or ability of County staff to serve Town residents.

Action PS22.1: Create Town building inspection and erosion and sediment control capability.

Indicator PS21.1.1: Feasibility study of added capabilities
Benchmark PS21.1.1: Study completed

Progress PS21.1.1:



Responsible Party PS2.1.1: Town Manager
Town Planner
Town of Orange Department of Public Works
Town Council
Orange County Staff
Implementation PS21.1.1: 2007-2008

Goal PS23: Search for ways to facilitate small business in the Town.

Analysis:

The Town government needs to continually strive to find ways to facilitate health of small businesses. Theme 1: Economy proposes several strategies to meet this Goal. In addition, the Town government, should instill in every Department, a service ethic to assist local proprietors as they, in-turn, respect Town laws and policies and attempt to meet them.

Indicator PS23.1.1: Business-friendly Town culture
Benchmark PS23.1.1: Town survey shows friendliness improved

Progress PS23.1.1:



Responsible Party PS23.1.1: Town Manager
Town Planner
Town Council
Implementation PS23.1.1: 2007-2008

Goal PS24: Adopt a transportation "tap fee".

Analysis:

The Town is authorized by the Virginia General Assembly to implement fees for water and sewer capacity. Called "tap" or "availability" fees, these are the costs to the private sector for connection to the Town's water and sewer systems. They are approved and regularly reviewed by Council, and in general, not a negotiated cost to the Town's residents.

There is no parallel authorization from the General Assembly to charge a tap fee for access to the Town's transportation system. With decreases from the state in dollars for road construction, local governments must increasingly turn to creative means to raise funds for infrastructure improvements. The current process through which local governments negotiate with the private sector for funds to improve infrastructure is "proffers". For many reasons, this is a most undesirable process for both public and private sectors.

Local adoption of a fee-based system for transportation funding would provide a precise cost basis for transportation infrastructure. As with water and sewer, developers would be able to build exact costs into project cash flow models and also avoid the time delays associated with transportation proffer discussions.

Indicator PS24.1.1:	Transportation Tap Fee
Benchmark PS24.1.1:	Adoption of fee

Progress PS24.1.1:



Responsible Party PS24.1.1:	Town Manager Town Planner Town Council
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Implementation PS24.1.1:	2007-2008
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Goal PS25: Ensure consistency between the Comprehensive Plan and Capital Improvements Plan.

Action I25.1:	Amend Comp. Plan to reflect CIP
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Indicator I25.1.1:	Amended Comp. Plan
Benchmark I25.1.1:	Once per year

Progress I25.1.1:



Responsible Party I25.1.1:	Town Planner
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Implementation I25.1.1:

Planning Commission
Town Council
2006